

Pedelec user study: Safety insights into an emerging vehicle

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1 ABSTRACT

2 The aim of this study is to understand the real-world use of both bicycles and Pedelecs in order
3 to contribute to an increased road safety of both vehicle types. Due to a lack of in-depth
4 information in the user research thus far, a quantitative user study was conducted (survey
5 details: period June/ July 2020, countries GER, CH, NL, FR, UK and USA; participants: N = 3026,
6 Ø age 44.07 years, 49.6 % female, bicycle or Pedelec owner).

7 The survey results indicate that Pedelecs compared to bicycles are used more for everyday
8 purposes (+20 % commuting and errands), more frequently (+50 %), and more for traveling
9 longer distances (+60 %). The riders try to compensate for their higher accident exposure by
10 increasing their visibility in road traffic (e.g. light-reflecting vests +9 %) and by wearing a helmet
11 (+9 %). Most accidents occur in urban areas (70 %) and at intersections (29 %), which motivates
12 the improvement of traffic and bicycle infrastructure. Car- and truck-side systems such as
13 turning assistants, reverse driving assistance, and dismounting warning systems can effectively
14 mitigate potential conflicts as well. Single bicycle accidents occur second most frequently after
15 passenger car accidents. In comparison, single Pedelec accidents are 13% less frequent, but
16 accidents involving other vulnerable road users are more frequent. Therefore, the infrastructure
17 should be adapted to the increasingly multimodal use and anti-lock braking systems (ABS)
18 should be used to achieve short braking distances. In 18 % of the cases, the injured cyclists and
19 Pedelec riders did not receive direct medical help, which can be reduced by eCall systems.

20 If these challenges regarding road safety are solved, the user study shows that both bicycles and
21 Pedelecs can be established even more strongly as a sustainable and safe means of transport in
22 the mobility mix of the future.

23 **Keywords:** Pedelec, safety, user study, accident analysis.

24

25 1 INTRODUCTION

26 Two-wheelers, with and without electric drive, are the means of transport of the moment.
27 Already in the past years and again strengthened by the SARS-COV-2 pandemic since the year
28 2020, the bicycle industry undergoes a dynamic growth. In the future, it can be assumed that
29 every second bicycle sold in Europe will be a Pedelec (acronym for pedal electric cycle). The
30 prerequisite for this strong spread of the Pedelec is the increasing diffusion into different types.
31 In 2020, according to statistics from the German two-wheeler industry association, the
32 distribution was as follows: eCity/Urban 28 %, eTrekking 35.5 %, eCargo 4 %, eMTB 30 %, eRoad
33 0.5 %, and S-Pedelecs 0.5 % (Eisenberger, 2021). It should be noted that the eCargo and eMTB
34 types have the highest growth rates, whereas the S-Pedelec has little appeal due to stricter
35 regulation in the L1e-B class. The quality and safety awareness of buyers is encouraging, which
36 ensures that Pedelecs are purchased with high equipment standards. This fact given in
37 combination with the available electrical energy and computing power on Pedelecs pave the
38 way for assistance systems to increase safety in cycling.

39 Bosch eBike Systems has already launched the world's first production-ready ABS (acronym for
40 anti-lock braking system) for Pedelecs in 2018 (Bosch eBike Systems, ABS, 2021). ABS enables
41 controlled braking even under difficult conditions. The ABS for Pedelecs was developed by
42 Bosch, based on the already established ABS for motorcycles. The combination of front wheel
43 ABS and rear wheel lift-off control makes Pedelec riding safer. During difficult braking
44 manoeuvres, the braking pressure of the front brake is regulated and thus an optimum is found
45 in the trade-off between stability and deceleration in the given riding situation. In addition to
46 the ABS, Bosch eBike Systems launched the Help Connect feature via App as a passive safety
47 system in 2020 (Bosch eBike Systems, Help Connect, 2021). In the event of a fall, an emergency
48 call is made. This alerts a trained service team that is available around the clock and immediately
49 notifies emergency services in case needed.

50 This manuscript examines the road safety on the market development of Pedelecs, considering
51 both the specifics of Pedelec use, which were collected in the form of a quantitative user study,
52 and the benefits of safety systems. In addition to the introduction, the manuscript is divided into
53 four chapters. Chapter 2 gives an overview about the current state-of-the-art and explains the
54 materials and methods used for gaining the results. Chapter 3 describes in detail the new
55 insights on Pedelec usage characteristics, safety behaviour, accident experience and future role.
56 Chapter 4 discusses the implications of the findings on Pedelec road safety and deduces
57 recommendations for action. Chapter 5 summarizes the manuscript and draws conclusions on
58 the presented content.

59

60 **2 MATERIAL AND METHOD**

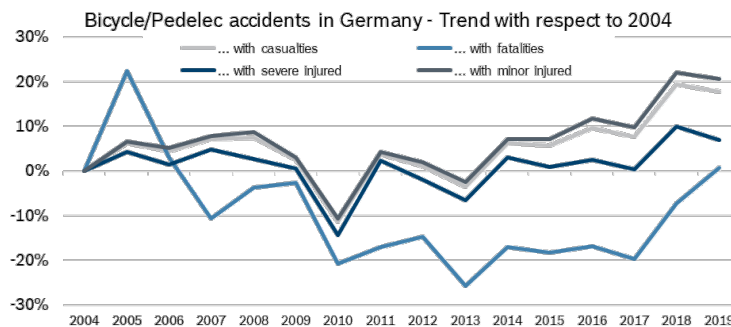
61 **2.1 Official accident statistics**

62 The road safety of Pedelecs is essential for the long-term establishment of this mode of
63 transport. It should be noted that in most countries, Pedelecs are not specifically included in
64 official accident statistics or have only been included for a relatively short period of time (e.g. in
65 Germany since 2014, (Gehlert, 2014)). Furthermore, the development of accident statistics is
66 just as dynamic as the development of the Pedelec market, which is why short-term trends must
67 be distinguished from long-term trends.

68 For example, the strong increase in accident figures according to DESTATIS¹ for bicycle and
69 Pedelec accidents in Germany in 2018 and 2019, which can be seen in Figure 1, is basically due
70 to a dry and warm climate (Kirsche, Lux, & Friedrich, Deutschlandwetter im Jahr 2018, 2018)
71 (Kirsche & Friedrich, Deutschlandwetter im Jahr 2019, 2019), which leads to increased bicycle
72 and Pedelec use. The opposite influence of climate on accident occurrence is evident in 2010, in
73 which a very pronounced phase with wintry conditions prevailed in Germany over the year as a
74 whole (esp. Jan.-March and Nov.-Dec.) (Kirsche & Lux, Deutschlandwetter im Jahr 2010, 2010).
75 Such a climatic constellation causes that less bicycles and (in 2010 still hardly existing) Pedelecs
76 are ridden and at the same time the drivers of motorized vehicles such as cars act more
77 cautiously in traffic.

78 In general, the trend of bicycle accidents has been increasing for more than ten years (e.g. in
79 Germany for bicycle and Pedelec accidents with personal injury² by +18% since 2004, see Figure
80 1), whereby the number of bicycle and Pedelec riders killed in Europe (Adminaité-Fodor & Jost,
81 2020) in general and in Germany (see Figure 1) in particular is at the same level as in 2004.
82 Compared to motor vehicles, motorcycles and pedestrians, there is a need for action for bicycles
83 and Pedelecs.

84



85

86 Figure 1: Official bicycle and Pedelec accidents in Germany since 2004, Source: DESTATIS

87

¹ German Federal Statistical Office (DESTATIS) on “traffic accidents” published annually

² Accidents with personal injury are those in which persons were injured or killed, irrespective of the amount of damage to property, cf. DESTATIS on “Verkehrsunfälle, Grundbegriffe der Verkehrsunfallstatistik”, published on 26.03.2021.

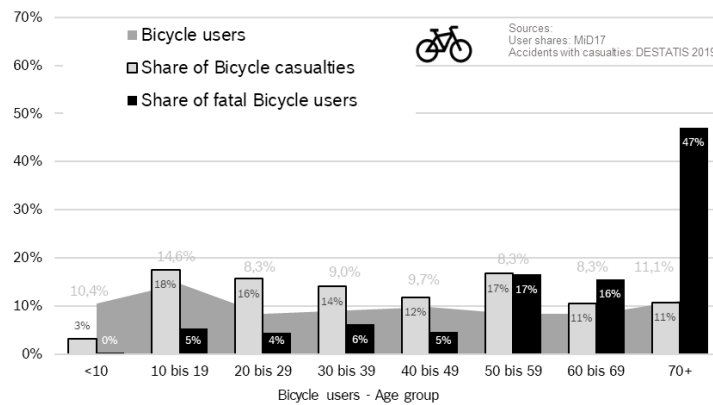
88 Figure 2 and Figure 3 show the age distribution of bicycle and Pedelec users (Nobis & Kuhnimhof,
 89 2019) as well as the age distribution of riders who were involved in accidents and killed in
 90 Germany according to DESTATIS. Older riders on bicycles and Pedelecs are at increased risk of
 91 fatal accidents. Furthermore, the use of bicycles is very similar across all age groups, with a
 92 noticeable difference among schoolchildren (10-19 years). In contrast, Pedelec use varies greatly
 93 across age groups and is found primarily in the age group 50 years or older. The age distribution
 94 of users of bicycles and Pedelecs coincides with the age distribution of riders involved in
 95 accidents, which leads to the following conclusions:

- 96 • The general accident risk correlates with use (independent of age).
- 97 • The risk of a fatal accident correlates with age (independent of use)

98

99 Consequently, it is necessary to (1) understand the actual use of bicycles and Pedelecs in detail,
 100 and (2) identify further age-specific risk factors in order to deduce recommendations for action.
 101 The aim of this paper is to give new insights on these questions through the results of a detailed
 102 user study and thus contribute to an increased road safety of bicycles and Pedelecs.

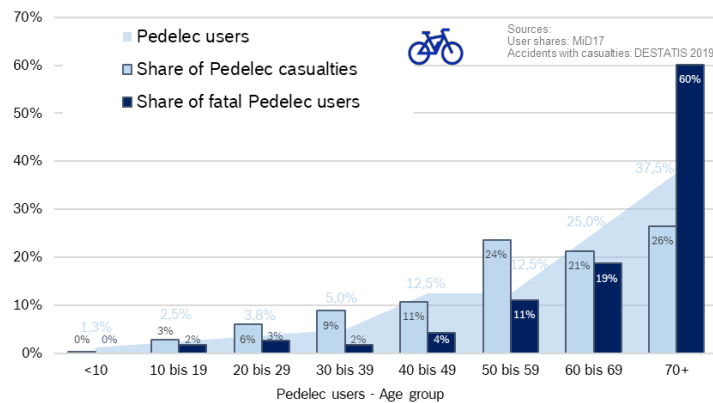
103



104

105 Figure 2: Age distribution of bicycle casualties and users,
 106 according to DESTATIS and (Nobis & Kuhnimhof, 2019)

107



108

109 Figure 3: Age distribution of Pedelec casualties and users,
 110 according to DESTATIS and (Nobis & Kuhnimhof, 2019)

111 **2.2 User study**

112 The user study conducted by Bosch eBike Systems is a quantitative online study, which was
 113 carried out in the months of June and July of 2020³ in six countries: Germany (GER, N = 519),
 114 Switzerland (CH, N = 499), Netherlands (NL, N = 501), France (FR, N = 503), United Kingdom (UK,
 115 N = 503), and United States of America (USA, N = 501). The N = 3026 participants (average age
 116 44.07 years, 49.6 % female; see Figure 4), who were required to own one or more bicycles or
 117 Pedelects at the time of the survey, were recruited with the help of an external panel provider
 118 according to the demographic characteristics of adults aged 18-70 years in each country. Of the
 119 sample, 23 % lived in a village setting (n < 10 thousand inhabitants), 29 % in a small town (10
 120 thousand inhabitants ≤ n < 100 thousand inhabitants), 21 % in a medium-sized city (100
 121 thousand inhabitants ≤ n < 500 thousand inhabitants), 15 % in a large city (500 thousand
 122 inhabitants ≤ n < 1 million inhabitants), and 12 % in a metropolis (n ≥ 1 million inhabitants) at
 123 the time of the survey. At the time of the survey, 93.2 % of the participants owned a bicycle and
 124 31.8 % owned a Pedelec, although the distribution of bicycle types differs between bicycles and
 125 Pedelects according to the actual differences in penetration (see Figure 5). In the analysis of the
 126 sample, it becomes clear that the Pedelec, like the bicycle, now penetrates all age groups. The
 127 average age of the Pedelec riders (48.35 years) is only slightly higher than that of the bicycle
 128 riders (44.63 years). The sample described above, whose data was ultimately evaluated by
 129 internal experts, can be considered representative overall.

130

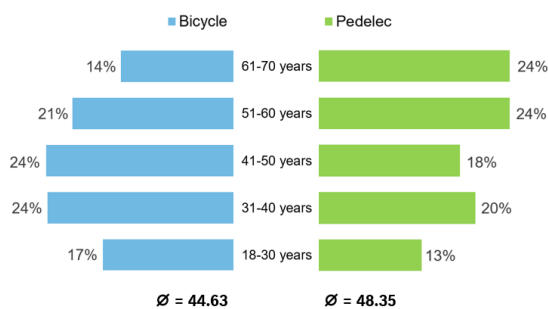


Figure 4: Age distribution of the sample (N = 3026)

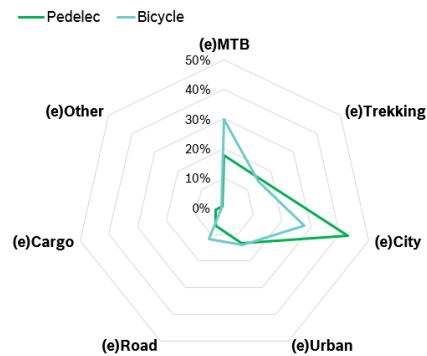


Figure 5: Bicycle type distribution over sample (N = 3026)

131

132

³ An influence of the SARS-COV-2 pandemic on the results, especially with regard to the extent of use, cannot be ruled out, although at the time of the survey, significant mobility- and safety-changing factors (e.g., so-called "lockdown" measures) were less pronounced in the European countries than in 2020 as a whole.

133 **3 RESULTS**

134 The results presented are divided into four subsections. The first subchapter deals with bicycle
135 and Pedelec use in general, whereas the second subchapter focuses on the safety behaviour of
136 users in particular. Subchapter three focuses on accident experience and compares this with the
137 usage characteristics found. The concluding fourth subchapter looks into the future and shows
138 the potential role of the Pedelec in the mobility mix.

139 **3.1 Usage characteristics**

140 Bicycle and Pedelec usage characteristics are presented in this subsection based on categories:
141 trip characteristics, route profiles, and environmental conditions.

142 **3.1.1 Trip characteristics**

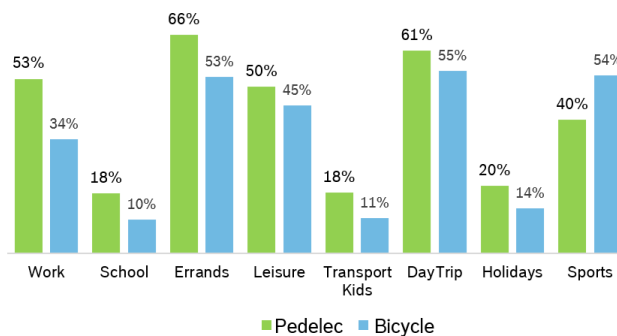
143 The starting point for the analysis of bicycle or Pedelec use is the question about the use cases
144 that respondents do by bicycle or Pedelec:

145 "What are the specific occasions/ situations you are using your bike/ Pedelec?"

146

147 The results of the study are shown in Figure 6, where it is striking that Pedelecs are used more
148 frequently for commuting (+19 %) and errands (+13 %) than bicycles. Conversely, Pedelecs are
149 used less as sports equipment than bicycles (-14 %).

150



151

152 Figure 6: Use cases of bicycle and Pedelec (N = 3026)

153

154 The results indicate greater use of the Pedelec as an everyday vehicle compared to the bicycle.
155 This can be proven by the questions about frequency of use and distance typically travelled:

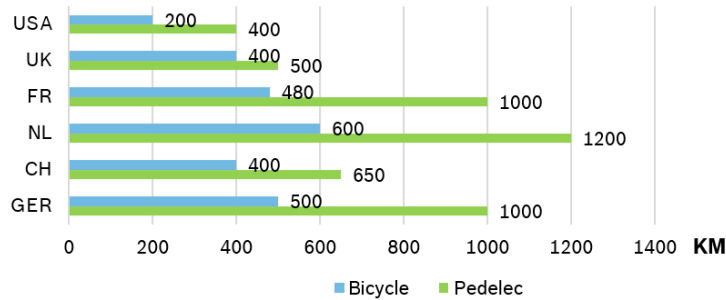
156 "Do you ride a Pedelec more often (in terms of frequency of use) than a "regular" bicycle?"

157 "How many kilometres do you travel approximately on your bike/ Pedelec per year on average
158 (i.e., sum of all distances)?"

159

160 The survey results show that Pedelecs are used more frequently (+67 %) and for longer distances
 161 (+60 %) than bicycles across all countries. It is interesting to note the strong difference in
 162 absolute distances travelled between the individual countries (see Figure 7). In NL, followed by
 163 GER and FR, the greatest distances in absolute terms are covered by bicycle and Pedelec.

164



165

Figure 7: Mileage of bicycle and Pedelec in km per year (median, N = 3026)

166

167

168 3.1.2 Route profiles

169 The survey results regarding route profiles were similar to a large extent between bicycle and
 170 Pedelec. Of interest are the results to the questions about topography and sub-terrain, i.e., road
 171 surface:

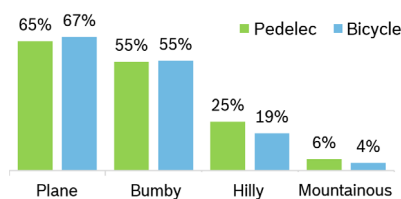
172 "What type of terrain do you predominantly ride on when you travel the routes by bicycle/
 173 Pedelec?"

174 "What types of surfaces are you predominantly traveling on when you travel the routes by
 175 bicycle/ Pedelec?"

176

177 Most trips are made with both types of vehicles on flat surfaces (see Figure 8) and on asphalt
 178 (see Figure 9). Pedelecs are used slightly more often (+6 %) in hilly topography, but less on trails
 179 (-6 %). The latter finding is consistent with the reduced use of Pedelecs for athletic use compared
 180 to bicycles from the use case analysis. The former finding is consistent with similar studies
 181 (Dozza, Werneke, & Mackenzie, 2013) and can be seen as a consequence of the increased use
 182 of Pedelecs as an everyday vehicle, in which route choice is more limited than for recreational
 183 trips (e.g. commuting or shopping).

184

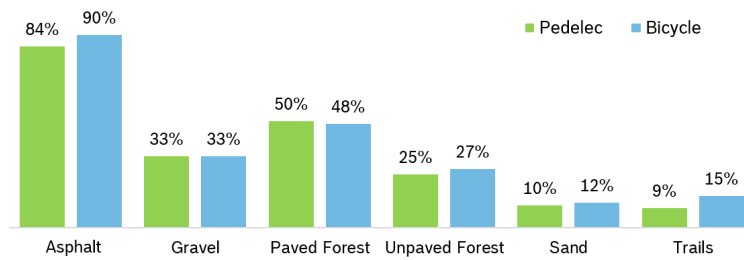


185

Figure 8: Topography of bicycle and Pedelec trips (N = 3026)

186

187



188

189

Figure 9: Road surface of bicycle and Pedelec trips (N = 3026)

190

191 3.1.3 Environmental conditions

192 Based on the results of the trip characteristics and route profiles, it can be assumed that due to
 193 the use of the Pedelec as an everyday vehicle, it is subject to a higher exposure to challenging
 194 environmental conditions. The two relevant questions in this context about the season and
 195 weather conditions during bicycle and Pedelec use confirm this assumption:

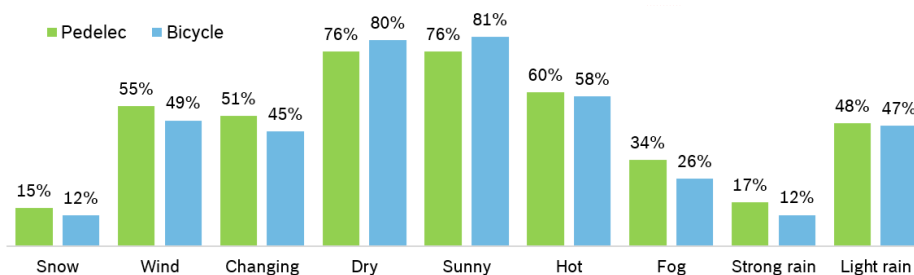
196 "At what time of year do you ride your bicycle/ Pedelec at least occasionally?"

197 "In which of the following weather conditions do you ride your bicycle/ Pedelec at least
 198 occasionally?"

199

200 Bicycles and Pedelecs are used to a comparable extent in good weather conditions (see Figure
 201 10) and in the seasons of spring (88 % to 87 %), summer (94 % to 92 %), and fall (75 % to 77 %).
 202 According to Figure 10, bad weather conditions such as especially rain (+5 %), fog (+8 %), and
 203 changing conditions (+6 %) expose Pedelec riders more often than bicycle riders. Due to the
 204 modal shift towards Pedelecs for commuting, Pedelecs are also more likely to be used in winter
 205 conditions than bicycles (37 % to 31 %).

206



207

208

Figure 10: Weather conditions for bicycle and Pedelec use (N = 3026)

209

210 From the survey results on the riding profiles, it can be summarized that Pedelecs are used more
 211 than bicycles for everyday purposes, are used more frequently, are used to travel longer

212 distances and are used more independently of the weather. Due to the associated higher
213 exposure to accidents, the next subchapter is devoted to the safety behaviour of users.

214 3.2 Safety behaviour

215 The safety behaviour is analysed based on the user's accident anxiety and riding behaviour
216 adaption, the used safety products, and the readiness for preventive maintenance.

217 3.2.1 Accident anxiety and riding behaviour adaption

218 The survey result regarding...

219 "How worried are you about being involved in an accident with your bike/ Pedelec?"

220

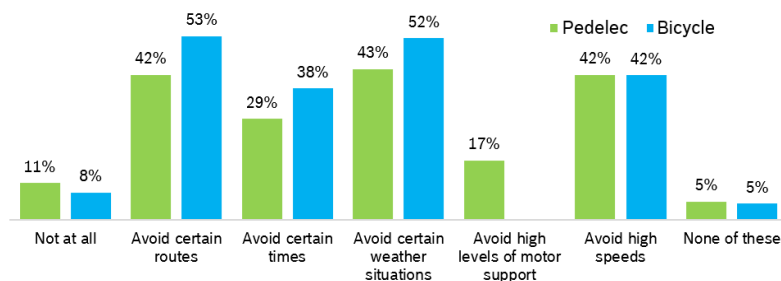
221 ... shows a high level of uncertainty among users. Only 21 % of the respondents for bicycles and
222 24 % for Pedelecs consider their individual accident risk to be low, whereas 39 % of the
223 respondents for both bicycles and Pedelecs consider their individual accident risk to be high. The
224 pronounced subjectively perceived uncertainty of bicycle and Pedelec riders has a considerable
225 influence on their riding behaviour, as the survey results show in response to the following
226 question:

227 "To what extent does your concern about being involved in an accident with your bicycle/e-
228 bike influence your driving behaviour?"

229

230 According to Figure 11, cyclists particularly avoid certain routes (53 %), weather conditions
231 (52 %), high speeds (42 %) and certain journey times (38 %) in response to concerns about
232 accidents. Apart from avoiding high speeds (also 42 %) and reducing motor assistance by
233 choosing a suitable riding mode (17 %), avoidance behaviour is less pronounced among Pedelec
234 riders than among cyclists (difference of 7 % to 11 %), which can be explained by the use of the
235 Pedelec as an everyday vehicle. Pedelec riders do not have the possibility to avoid certain
236 weather conditions, routes, or riding times.

237



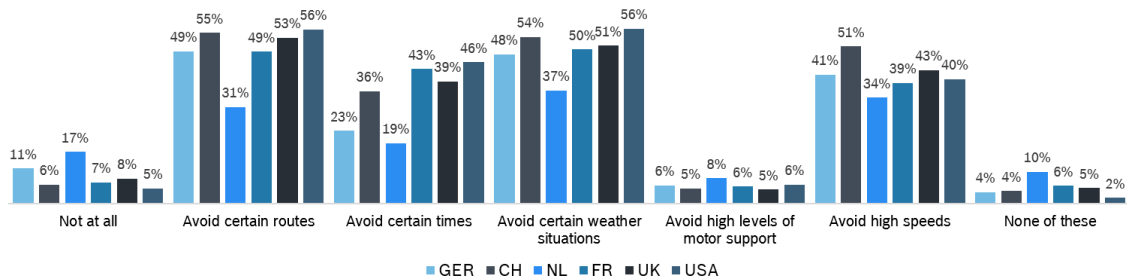
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239 Figure 11: Adaptation of cycling and Pedelec riding behavior across all countries (N = 2357)

240

241 The comparison of the individual countries is interesting (cf. Figure 12). In NL, for example,
 242 where the bicycle is already the most established everyday vehicle and the cycling infrastructure
 243 is the most developed (Castro, Kahlmeier, & Gotschi, 2018), 42 % of respondents perceive the
 244 risk of accidents as low, while at the same time adapting their cycling behaviour significantly
 245 less. For example, only 31 % of respondents avoid certain routes and only 19 % avoid certain
 246 driving times. It follows that a high subjective safety of users can go hand in hand with the use
 247 of bicycles and Pedelecs as everyday vehicles, provided that the general conditions are bicycle-
 248 and Pedelec-friendly.

249



250

251 Figure 12: Adaptation of bicycle and Pedelec riding behavior for individual countries
 252 (N_{GER} = 405, N_{CH} = 389, N_{NL} = 293, N_{FR} = 417, N_{UK} = 434, N_{USA} = 419)

253

254 **3.2.2 Used safety products**

255 Due to the subjective uncertainty in combination with limited possibilities to adapt the riding
 256 behaviour, especially among Pedelec riders, the question arises whether and in what form the
 257 respondents make use of safety products such as a helmet. The survey result to the question...

258 "How often do you wear the following products while riding your bike/ Pedelec?"

259

260 ... shows that Pedelec riders generally use safety products on their vehicle (e.g. +14 % rear view
 261 mirrors) and on themselves as riders more often than cyclists (cf. Figure 13). The respondents
 262 across all countries state that they always wear a helmet on their Pedelec (+4 %) and often wear
 263 a helmet (+5 %) compared to their bicycle⁴. A similar picture emerges for the use of both light-
 264 reflecting waistcoats (+5 % always and +4 % frequently) and clothing with sewn-in light
 265 reflectors (+3 % always and + 6 % frequently). These data suggest that Pedelec riders, due to
 266 their subjectively perceived uncertainty in combination with their increased exposure to
 267 accidents, try to reduce their individual accident risk by increasing their visibility in road traffic
 268 and by wearing a helmet.

269

⁴ The figures for bicycles and pedelecs in GER (33% of respondents always wear a helmet) are in line with the figures collected by (Nobis & Kuhnimhof, 2019) (34% of respondents always wear a helmet).

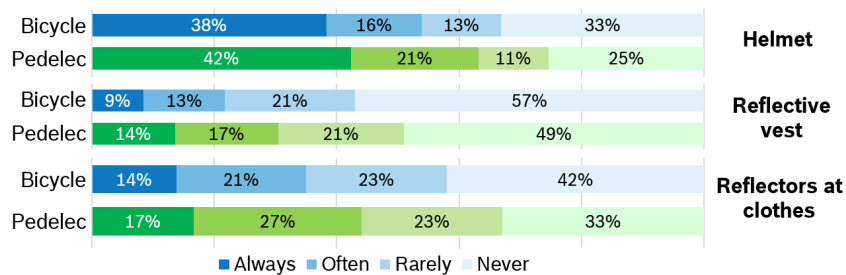


Figure 13: Safety products worn when using bicycle and Pedelec (N = 3026)

3.2.3 Preventive maintenance

In addition to the safety products used, the maintenance of the bicycle or Pedelec is another effective safety measure. The readiness for maintenance as well as the type of maintenance were surveyed with the following questions:

"How regularly is your bike/ Pedelec maintained?"

"And who usually carries out the maintenance on your bike/ Pedelec?"

The survey result for both questions is very encouraging, especially for the Pedelec. 67 % of respondents follow the typical manufacturer recommendation to service the Pedelec at least once a year. Maintenance is carried out by trained experts in specialist shops by 54 % of respondents. Compared to the Pedelec, the results for the bicycle with 55 % annual maintenance interval and 38 % maintenance by specialist dealers are lower but seem justified due to the lower frequency of use and mileage.

3.3 Accident experience

The following subchapter presents the accident experience by the respondents. Of the entire sample, in response to the question...

"Have you ever been involved in an accident yourself as a rider of a bicycle/ Pedelec?"

... 15 % of the respondents stated that they had been involved in a bicycle ($A_{\text{accident, Bicycle}} = 317$; 14.5 %) or Pedelec accident ($A_{\text{accident, Pedelec}} = 127$; 15.2 %) at least once. The accident analyses presented in the following are based on the statements of this subset of the total sample ($A_{\text{accident}} = 444$) and present the course of the accident, starting from the trip purpose, through the environmental and traffic conditions, to the consequences and recording of the accident.

3.3.1 Trip purpose

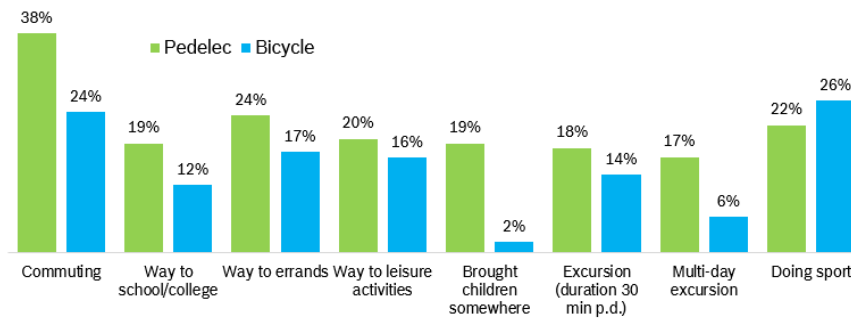
The use cases for bicycle and Pedelec use that preceded the accident were surveyed with the following question:

299 "For what specific occasion were you using a bicycle/ Pedelec when this most recent accident
300 involving you as a bicycle/ Pedelec rider occurred in terms of time?"

301

302 The study result shows that the distribution of use cases for bicycle and Pedelec largely coincides
303 with the identified distribution of use cases for all bicycle and Pedelec trips, as expected (cf.
304 Figure 14 with Figure 6). Pedelec riders have more accidents in everyday situations than cyclists.
305 In addition to commuting to work (+14 %), the transport of children (+17 %) is particularly
306 noticeable. However, this does not mean that transporting children is dangerous. With a
307 Pedelec, this is merely made easier and is used more than with bicycles, as the electric drive
308 compensates for the weight of the children and a possible trailer. Thus, (ADAC, 2021)
309 recommends that users enquire at specialist retailers whether and how child seats and trailers
310 are possible with the respective Pedelec model. In addition, children should always wear a
311 suitable helmet.

312



313

314 Figure 14: Use cases of bicycle and Pedelec with accident consequences (N = 444)

315

316 In line with the identified use cases, Pedelec riders were asked...

317 "At what time of day did the last accident with you as a bicycle/e-bike rider occur?"

318

319 ... were involved in an accident more evenly throughout the day (30 % in the morning, 40 % at
320 midday, 25 % in the evening and 5 % at night) and thus more frequently in the morning (+8 %)
321 and in the evening (+4 %) compared to cyclists.

322 3.3.2 Environmental conditions

323 When asked about the location, road surface and weather conditions at the time of the
324 accident....

325 "Where did this last accident with you as a cyclist/ Pedelec rider happen?"

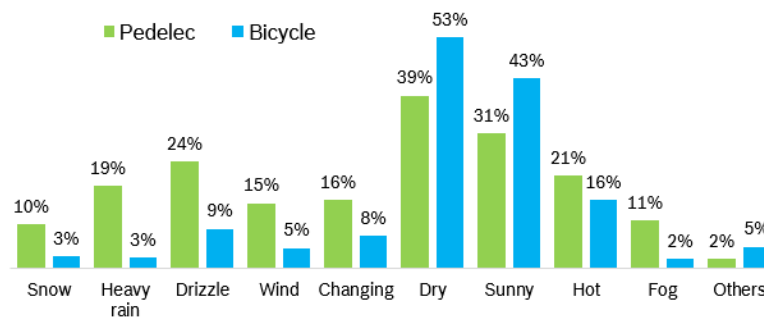
326 "Can you remember the road surface of the location of your last accident with you as a cyclist/
327 Pedelec rider?"

328 "What were the weather conditions like at the time of the last accident involving you as a
329 cyclist/ Pedelec rider?"

330

331 ... the study results coincide with the accident exposure caused by Pedelec use as an everyday
332 vehicle in urban areas. Most accidents occur in urban areas (70 %) and at intersections (29 %).
333 Correspondingly, 74 % of all accidents occur on asphalted roads. As already known from the
334 analysis of the usage characteristics (cf. Chapter 3.1), the weather can be classified as
335 unproblematic for the majority of bicycle and Pedelec accidents. However, the higher accident
336 exposure of Pedelecs to bad weather conditions due to their more weather-independent use
337 cannot be neglected, cf. Figure 15. The greatest differences to bicycles are an accident frequency
338 in light (+15 %) and heavy (+16 %) rain.

339



340

341 Figure 15: Weather conditions for bicycle and Pedelec accidents (N = 444)

342

343 3.3.3 Traffic conditions and accident recording

344 In addition to the use cases and environmental conditions, the traffic conditions, in particular
345 the collision opponent, as well as the accident recording by the police are also important for the
346 accident analysis. It is known from the latter that accidents involving vulnerable road users
347 (VRUs) are heavily under-reported (Wegman, Zhang, & Dijkstra, 2012). This under-reporting
348 limits the validity of official accident statistics and prevents a representative picture of accident
349 occurrence, which in turn makes it difficult to deduce recommendations for action to increase
350 road safety.

351 The question of the collision opponents...

352 "Were other road users involved in the most recent accident with you as a cyclist/ Pedelec
353 rider?"

354

355 ... showed that for both bicycle and Pedelec, motor vehicles (bicycle and Pedelec both 47 %) and
356 passenger cars in particular (bicycle 39 % and Pedelec 36 %) were the most frequent collision
357 opponents. It was also noticeable that Pedelecs are involved in 13 % fewer single-vehicle
358 accidents than bicycles, whereas Pedelecs collide 12% more often with other bicycles or
359 pedestrians. The lower proportion of single-vehicle accidents can be explained by the

360 predominantly urban use of the Pedelec on a road with good grip (see previous section on
361 environmental conditions), but also shows, as determined for example in (Schepers, Klein Wolt,
362 Helbich, & Fishman, 2020) or (Twisk, Stelling, Van Gent, De Groot, & Vlakveld, 2021), that the
363 Pedelec is easy to control (supported for example by a good technical state). On the other hand,
364 the confined traffic space and the resulting lack of opportunities for VRUs to avoid each other
365 seems to be critical.

366 Due to the deviating distribution of the collision opponents as well as Pedelec-specific trends
367 such as the increased use of leasing offers, which in some cases contractually require the police
368 to record the accident, the following question is of particular interest:

369 "Were the police called at your last accident involving you as a bicycle/Pedelec rider?"

370

371 The study result shows that in 79 % of bicycle accidents the police were not notified and
372 consequently the accident was not recorded in the official accident statistics. In contrast, the
373 under-reporting rate for Pedelec accidents is significantly lower by 24 % and amounts to 55 % in
374 absolute terms. These different under-reporting rates show another problem area in accident
375 research in the context of bicycles and Pedelecs. If the under-reporting rates of both vehicle
376 types differ, comparative statements based on official accident statistics are difficult. This
377 applies in particular to accidents with low injury severity of the participants, as is often the case
378 in solo accidents of VRUs as well as in accidents of VRUs among themselves. The latter also
379 explains the discrepancy between the collision opponents shown in DESTATIS and the collision
380 opponents found above.

381 **3.3.4 Accident consequence**

382 The injury severity determined in this user study based on the following question....

383 "What were the consequences for you personally of the last accident with you as a cyclist/
384 Pedelec rider in terms of time?"

385

386 ... shows Figure 16. As expected, the average injury severity is lower for bicycles and Pedelecs
387 when corrected for age in comparison to the official accident statistics according to DESTATIS.
388 The higher proportion of seriously injured Pedelecs compared to bicycles (+7 %) is also striking,
389 which can be explained by the higher accident exposure of the Pedelec as an everyday vehicle,
390 especially in urban areas (in particular collisions with other road users). Compared to the official
391 accident statistics presented in Chapter 2.1, the age factor does not have an effect here, as the
392 sample for bicycles and Pedelecs is almost equally distributed in the respective age categories.
393 The explanation for the higher proportion of non-injured Pedelec users than bicyclists is the
394 better technical condition of Pedelecs, as well as the greater riding experience of Pedelec users,
395 e.g. as commuters.

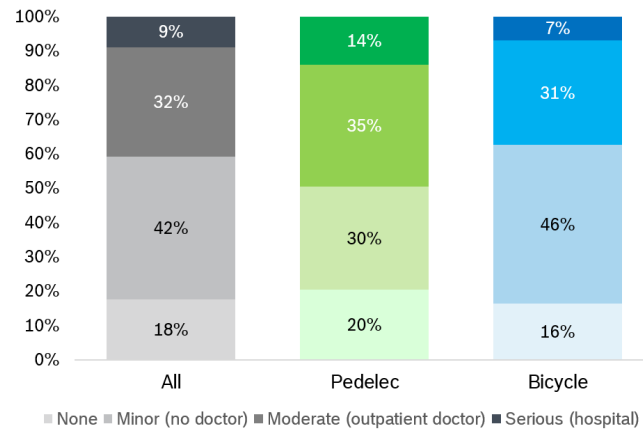
396 Another interesting question regarding the consequence of accidents is:

397 "At the time of the last accident involving you as a cyclist/ Pedelec rider, were your injuries
398 directly treated?"

399

400 The study result shows that of the cyclists and Pedelec riders involved in accidents, 36 % received
 401 no help, 23 % received first aid and 41 % received subsequent medical care. Compared to Figure
 402 16, the difference between non-injured and non-assisted riders is 18 %.

403



404

405 Figure 16: Injury severity in bicycle and Pedelec accidents (N = 444)

406 **3.4 Future role**

407 The following subchapter analyses the planned and actual modal shift to the Pedelec, as well as
 408 the planned and actual distances travelled with the Pedelec. In addition, the views and wishes
 409 of the participants are presented, which can be understood as recommendations for action to
 410 establish the Pedelec even more strongly as a sustainable and safe means of transport in the
 411 mobility mix of the future.

412 **3.4.1 Modal shift**

413 The study results to the questions...

414 "Which of the following means of transport do you think can replace the Pedelec?"

415 "And which distances that you used to travel by car do you now do with your Pedelec?"

416

417 ... show that the expected benefits of respondents who do not yet own a Pedelec and the actual
 418 benefits of respondents who already own a Pedelec are largely the same, see Table 1 and 2.

419 What is striking in the evaluation of the modal shift is the clear preference to replace the
 420 conventional bicycle with a Pedelec. Consequently, more mixed traffic is to be expected on the
 421 traffic infrastructure in general and on the cycling infrastructure in particular. In addition, it can
 422 be assumed that some of the bicycles will continue to be owned but will be used significantly
 423 less than before (cf. use cases in chapter 3.1).

424

425

Table 1: Modal shift from selected modes of transport to Pedelec (N = 3026)

Substitution of...	Expectation	Reality	Difference
Bicycle (conventional)	60 %	59 %	-1 %
Scooter and Moped	39 %	39 %	0 %
Second passenger car	23 %	24 %	+1 %
First passenger car	18 %	20 %	+2 %

426

427 The evaluation of the distances previously travelled by passenger car and now by Pedelec shows
 428 that the expectations of future Pedelec users are significantly lower than the distances actually
 429 travelled. Remarkable are the marked distances of >10 km, which are covered by 46 % of the
 430 Pedelec owners. This result, in combination with the application cases found, underlines the use
 431 of the Pedelec not only as an intra-urban, but also as an inter-urban commuting vehicle and
 432 motivates the expansion of cycle paths.

433

434

Table 2: Substituted distances from car by Pedelec (N = 3026)

Distances formerly travelled by passenger car ...	Expectation	Reality	Difference
<1 km	17 %	9 %	-8 %
1-5 km	42 %	30 %	-12 %
5-10 km	49 %	49 %	0 %
10-20 km	24 %	32 %	+8 %
>20 km	9 %	14 %	+5 %

435

436 3.4.2 User views and wishes

437 The views and wishes of the participants asked in the user study were asked in a closed form via
 438 pre-formulated statements, which the respondents could agree with:

439 "To what extent do you agree with the following statements?"

440

441 The statement "I would like to see better cycle lanes" received the highest level of agreement
 442 at 69 %, which fits with the general weakness identified by the user study: traffic and cycling
 443 infrastructure. Another 56 % agree with the statement "I wish there was a better charging
 444 infrastructure for eBikes", which underlines the use of the Pedelec as an everyday vehicle, as
 445 well as the frequent use and long distances of Pedelecs. 55 % of the respondents agree with the
 446 statement "I would like to see politics promote eBike riding more" and see politics as responsible
 447 for improving the framework conditions for Pedelecs.

448 Despite these user views and desires, as well as the previously perceived low level of safety,
 449 62 % agree with the statement "I think eBikes are good". Another 58 % affirm the statement
 450 "eBikes can describe a solution to the traffic problem in cities" and 56 % agree with the
 451 statement "eBikes are environmentally friendly". The acceptance for the Pedelec with all its
 452 advantages is consequently given among the respondents.

453 **4 DISCUSSION**

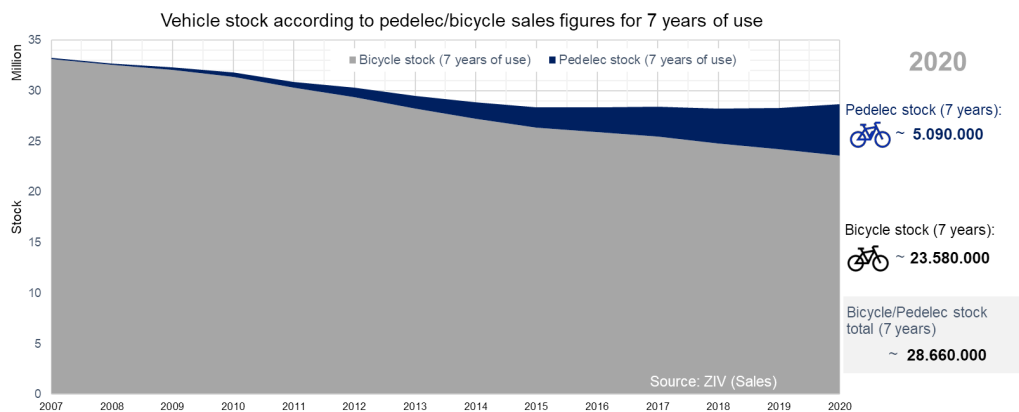
454 **4.1 Cycling safety**

455 Since the spread of Pedelecs will still increase significantly, the course of the accident figures is
456 also very variable. Furthermore, a comparison with bicycles based on official accident statistics
457 - due to the different under-reporting rates (cf. chapter 3.3) - can only be an approximation. In
458 such a comparison between bicycles and Pedelecs, it makes sense to relate the accident figures
459 to other parameters, e.g. to the number of vehicles used and their mileage (cf. chapter 3.4).

460 Since bicycles and Pedelecs are not registered in most countries and thus also in GER, it is not
461 possible to directly conclude on the vehicle fleet size in the field. Considering an average use of
462 seven years (Juris, 2021), it is possible to determine the fleet size in the field based on the annual
463 sales figures⁵.

464 In Figure 17, it can be seen how the stock of bicycles is continuously decreasing over the last few
465 years and being replaced by Pedelecs. Furthermore, a trend reversal in the total stock (bicycles
466 plus Pedelecs) can be observed from 2015 onwards. The increase is due to the growing
467 popularity of Pedelecs. It can be assumed that bicycles will continue to be replaced by Pedelecs
468 in the coming years and that new user groups for Pedelecs will also be developed.

469



470

471 Figure 17: Vehicle stock according to sales figures of Bicycle
472 and Pedelec based on 7 years of use

473

474 The evaluation of accidents with personal injury according to DESTATIS in GER in 2019, in
475 relation to every 100k vehicles in the field⁶, shows that significantly fewer accidents with
476 personal injury per 100k vehicles occur with Pedelecs than with bicycles (cf. Table 3). This is
477 remarkable because the average mileage, as determined in chapter 3.1, is not included in this
478 analysis.

⁵ Sales figures of bicycles and Pedelecs according to the German two-wheeler industry association (ZIV), cf. <https://www.ziv-zweirad.de/presse-medien/pressemitteilungen/>

⁶ Stock figures and mileage for motorized two-wheelers and passenger cars according to vehicles registered with the German Federal Motor Transport Authority (KBA)

479 The distance travelled plays an important role when considering accident frequency, as a vehicle
 480 that travels significantly longer distances typically has a higher accident exposure, as can be seen
 481 in the example of the passenger car. As the user study shows, Pedelecs are used for significantly
 482 longer distances compared to bicycles (in GER, for example, factor 2, cf. chapter 3.1)⁷. Table 4
 483 below shows the calculated number of accidents with personal injury per billion vehicle km.
 484 When using the average mileage for GER (see above as well as KBA), the risk for bicycles is about
 485 a factor of 3 higher than for Pedelecs. Pedelecs are at a level like that of motorised two-wheelers.

486

487 Table 3: Accidents regarding vehicle stock in GER in 2019

Involvement of ...	Accidents with causalities	Vehicle stock	Accidents with causalities per 100k vehicles
Pedelec	10.806	5.090.000	212
Bicycle	77.480	23.580.000	329
Two-wheeler (with license plate)	26.938	4.506.410	598
Passenger car	236.675	47.715.977	496

488

489 Table 4: Accidents regarding vehicle stock and average mileage in GER in 2019

Involvement of ...	Mileage per year per vehicle in km	Total mileage in billion km	Accidents with causalities per 1 billion km
Pedelec	1.000	5,1	2.123
Bicycle	500	11,8	6.572
Two-wheeler (with license plate)	2.218	10,0	2.695
Passenger car	13.602	649,0	365

490

491 For the derivation of recommendations for action, it can be concluded that measures to increase
 492 road safety should focus equally on bicycles and Pedelecs, even if the vehicle-specific risk is
 493 lower for Pedelecs. The lower accident risk with Pedelecs can be justified on the basis of the
 494 user study with the following aspects:

- 495 • Predominantly new vehicles, as the trend towards Pedelecs is still young and leasing
 496 offers have a fixed term (cf. chapter 3.3).
- 497 • Regular maintenance, as most Pedelec manufacturers and suppliers of electric drives
 498 recommend a maintenance interval of one year at a trained specialist dealer (cf. chapter
 499 3.2)
- 500 • High-quality components, as there is a high willingness to pay for Pedelecs, especially
 501 due to the substitution of expensive means of transport in the course of the modal shift
 502 (cf. chapter 3.4).

⁷ Further studies in this context show that the values determined in the user study for the Pedelec are rather conservative (cf. e.g. (Castro, Alberto, & et al., 2019)), while those for the bicycle are rather optimistic (cf. e.g. (Castro, Kahlmeier, & Gotschi, 2018)).

503 • Active lighting devices, as a direct energy supply via the battery of the electric drive as
504 well as switching on and off via the human-machine interface of the Pedelec is possible.
505 Especially in bad weather conditions (see chapter 3.1), lighting devices can make a
506 significant contribution to road safety (DEKRA, 2020).

507

508 It is important to emphasise that despite the lower vehicle-specific risk of Pedelecs, potential
509 safety-enhancing measures should - if possible - be addressed directly. First and foremost these
510 are:

511 • Transport infrastructure, as Pedelecs have a higher accident exposure due to their use
512 as everyday vehicles and the lack of infrastructure to adapt their driving behaviour (cf.
513 chapter 3.1). In particular, the multimodal use of traffic space should be taken into
514 account, a continuous cycle path network with sufficient cycle path width⁸ should be
515 created and intelligent traffic infrastructure solutions (e.g. "green wave" concepts)
516 should be implemented (cf. chapter 3.2).

517 • Short-term transport infrastructure measures can be (1) the opening of cycle paths
518 outside built-up areas for so-called S-Pedelecs⁹ in order to make inter-urban commuting
519 safer until the completion of cycle lanes (cf. Chapter 3.4) and (2) increasing the usability
520 of the cycle infrastructure, e.g. by making appropriate clearing and gritting concepts
521 available for winter conditions (cf. Chapter 3.1, (DEKRA, 2020) and (ADAC, Radfahren im
522 Winter, 2021)).

523 • Helmet recommendation, especially for older users, as they have a limited physical
524 capacity (e.g. balance problems) and the consequences of accidents are more serious
525 (e.g. higher vulnerability) (Malczyk, 2015). The importance of recommending helmets
526 for older people is also underlined by the results of the survey in (Nobis & Kuhnimhof,
527 2019), which coincides with the user study presented here (cf. chapter 3.2), but also
528 shows the helmet-wearing rate across the age of the riders. For example, the helmet
529 wearing rate decreases sharply for the over 50s and ends at a low 22 % for the over 80s
530 who always wear a helmet (compared to the average of 34 % across all age groups).

531 • Riding training, especially for new and returning riders, as they are often inexperienced
532 riders with insufficient riding experience - see also (ADAC, Sicher auf dem Pedelec
533 unterwegs, 2021). Examples include dealing with complex traffic situations in urban
534 areas or the use of Pedelecs regardless of weather conditions (see chapter 3.1).
535 Furthermore, the newcomers are not yet used to the newer technology, e.g. brakes.

536

537 4.2 Vehicle based systems

538 The electrical energy present in Pedelecs offers new functional possibilities, such as on-site
539 safety systems, which are divided into active and passive safety systems. Passive safety systems
540 serve to protect against serious injuries in the event of an accident. They reduce the risk of injury
541 and mitigate the consequences of an accident. Examples of passive safety systems already
542 available on bicycles or Pedelecs are the helmet, the airbag (Hövdning, 2021) and eCall systems,
543 such as the Help Connect feature from Bosch eBike Systems. The latter addresses, among others,

⁸ Cf. for GER (ADAC, Test: Sind Radwege breit genug?, 2021).

⁹ Light motorized vehicles of category L1e-B, with motor assistance up to 45 km/h, limited assistance ratio

544 the 18 % of cyclists and Pedelec riders who were injured but did not receive direct help, as
545 identified in chapter 3.3.

546 Active safety systems help to avoid accidents and make a preventive contribution to road safety.
547 The most popular example is ABS, which stabilises the vehicle in critical situations and optimises
548 deceleration. The primary aim of ABS is to prevent wheel lock-up, which often occurs with
549 uncontrolled wheels due to over-braking on slippery surfaces and/or in bad weather conditions
550 (see chapter 3.2). Due to the unfavourable ratio of centre of gravity height to wheelbase, the
551 additional function of rear wheel lift-up control (RLC) is of particular interest for Pedelecs in case
552 of over-braking on non-slippery surfaces (see chapter 3.3). The aim of RLC is to reduce the risk
553 of an endo (acronym for end over front) around the vehicle's transverse axis during braking. In
554 the case of Pedelecs, the special challenge arises that the risk minimisation of an endo must also
555 function optimally in hilly topography (cf. chapter 3.1). Assuming a full ABS penetration on
556 Pedelecs in the field up to every third crash involving a Pedelec could be avoided in Germany (cf.
557 (Moennich et al.)). ABS with the additional function RLC are available on the Pedelec market
558 from (BluBrake, 2021) and Bosch eBike Systems.

559 In addition to Pedelecs, other motorised road users (e.g. cars, trucks) should also push for vehicle
560 systems to protect VRUs. The focus should be on conflict situations in the intersection area (see
561 chapter 3.3). The legal obligation to fit turning assistants¹⁰ as standard equipment on trucks and
562 buses from 2022 is to be welcomed (EU, 2019), although a retrofitting requirement would be
563 desirable. Also to be welcomed are the activities of EuroNCAP, which are increasingly raising the
564 requirements for automated emergency brakes (AEB) in the event of an imminent collision with
565 VRUs (EuroNCAP, 2021). Due to the challenging driving task during parking, an increasing spread
566 of parking assistants with emergency braking function (cf. e.g. (ADAC, Test: Parkassistenten mit
567 Notbremsfunktion, 2021)) as well as dismounting warning systems (cf. e.g. (ADAC,
568 Ausstiegswarner, 2021)) are recommended. In this context, it is also interesting to see which
569 future safety potentials result from connecting the traffic participants and infrastructure (cf. e.g.
570 (Uittenbogaard & et al., 2021)).

571

¹⁰ Turning Assistant, which detects VRUs in front of and beside the vehicle and warns driver when turning.

572 5 CONCLUSIONS

573 The motivation for conducting the quantitative user study was a partially unclear accident
574 situation, caused by limited official statistics based on police reports. In particular, it was
575 assumed that accidents with collisions and high injury severity were overestimated. The aim of
576 the study was to obtain a more representative view of bicycle and Pedelec safety by interviewing
577 users. The focus was to examine safety fears and safety behaviour, as well as accident
578 experiences.

579 The results of the study show that Pedelecs compared to bicycles are used more for everyday
580 purposes, more often in terms of frequency, more to cover long distances and more in all
581 weather conditions. Due to the associated higher exposure to accidents and the lack of
582 possibilities to adapt their riding behaviour, Pedelec riders try to reduce their individual accident
583 risk by increasing their visibility in road traffic and wearing a helmet.

584 For both bicycles and Pedelecs, motor vehicles and commercial vehicles are the most frequent
585 collision opponents. It is striking that Pedelecs are less involved in single vehicle accidents than
586 bicycles, whereas Pedelecs collide more frequently with other bicycles or pedestrians. The lower
587 proportion of single-vehicle accidents can be explained by the fact that Pedelecs are primarily
588 used in urban areas on roads with good grip and that they are easy to handle (new, high quality
589 and regularly maintained vehicles). Critical, on the other hand, seems to be the cramped urban
590 traffic space and the associated potential for conflict with motorised traffic, as well as the
591 multimodal use of the cycling infrastructure with a lack of possibilities for VRUs to avoid each
592 other.

593 Furthermore, the study results show that in 79 % of bicycle accidents and in 55 % of Pedelec
594 accidents, the police were not notified and consequently the accident was not included in the
595 official accident statistics. The high and at the same time different under-reporting rates
596 motivate studies such as the one presented here and point to a new problem area in accident
597 research in the context of bicycles and Pedelecs. If the under-recording rates of both vehicle
598 types differ, comparative statements based on official accident statistics are difficult.

599 The presented user study shows that bicycles and Pedelecs are basically used in a similar way in
600 many respects. For this reason, measures to increase road safety should be oriented first and
601 foremost to the needs of bicycles, as they are more widespread and have a higher accident risk
602 in terms of both number of users and mileage. In addition, Pedelecs, which are increasingly used
603 as everyday vehicles, can use the additional available electrical energy and computing power to
604 make the Pedelec even safer through vehicle safety systems.

605

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